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**Confidential
U.S. State Department
Central Files**

PANAMA
1963–1966

A UPA Collection

from



**Confidential
U.S. State Department
Central Files**

PANAMA

**Subject-Numeric Files, 1963–1966
Part 1: Political, Governmental,
and National Defense Affairs**

**Project Coordinators
Christian James, Robert E. Lester, and Daniel Lewis**

**Guide compiled by
Eric H. Doss**

A UPA Collection from



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Library of Congress Cataloging-in-Publication Data

Confidential U.S. State Department central files. Panama [microform]: subject-numeric files, 1963–1966 / project coordinator, Robert E. Lester.
microfilm reels.

Summary: Reproduces documents from among the records of the U.S. Department of State in the custody of the National Archives of the United States.

Accompanied by a printed guide compiled by Eric H. Doss.

ISBN 0-88692-819-2

1. United States—Foreign relations—Panama. 2. Panama—Foreign relations—United States. 3. Panama Canal (Panama)—History—Sources. 4. United States. Dept. of State—Archives. I. Lester, Robert. II. Doss, Eric H., 1980— . III. University Publications of America (Firm)

E183.8.P2

327.730728709'046—dc22

2006048856

CIP

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Reel Index

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Communism (CSM)	2
Defense Affairs (DEF)	2
Political Affairs and Relations (POL)	2

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SCOPE AND CONTENT NOTE

The U.S. State Department Central Files are the definitive source of American diplomatic reporting on political, military, social, and economic developments throughout the world in the twentieth century. This edition consists of the Central Files for Panama for the period between 1963 and 1967. The files are arranged according to the State Department Records Classification System, February 1963–1973. The subjects from the classification system included in this edition are AID (Foreign Economic Assistance), CSM (Communism), DEF (Defense Affairs), and POL (Political Affairs and Relations). This collection consists generally of cables and letters sent and received by United States diplomats and embassy personnel; reports on meetings between United States and foreign government officials and leaders; newspaper clippings and translations from journals and newspapers; transcripts of speeches; and reports and observations on political, military, and economic affairs.

Historically, the relationship between Panama and the United States was a tense balance of cooperation and pragmatism. The United States was the first country to recognize Panamanian independence from Colombia in 1903 when Theodore Roosevelt sent the U.S.S. *Nashville* to discourage any military conflict between the two nations. U.S. interest in the small country was limited to the ability of the United States to construct a transcontinental canal to support trade. When malaria and yellow fever proved too daunting and deadly, the French company that undertook the original sea-level canal abandoned the project. In 1902 Roosevelt forwarded a proposal to Congress to assume the canal project, but his quest for the canal was not realized until the creation of the independent nation of Panama. Three weeks after the Panamanian declaration of independence, John Hay, the U.S. Secretary of State, signed a treaty that deeded the canal project and five miles of land on each side of the canal to the United States. The signatory for the Republic of Panama was Philippe Bunau-Varilla, a Frenchman who was involved in the original canal project. The treaty granted the United States the right to “possess and exercise” the land around the canal “as if it were the sovereign of the territory.” Panamanians would later object to this treaty on the grounds that no Panamanian signed the document.

The Canal Zone, the U.S. name for the land surrounding the canal, remained a tense, but not volatile, subject for almost sixty years. In 1963, President John F. Kennedy agreed to allow the flying of the Panamanian flag at all non-military installations in the Canal Zone. The governor of the Canal Zone, Robert J. Fleming, objected to this situation and issued a decree that limited the impact of this decision. Fleming feared that displaying the Panamanian flag would diminish U.S. sovereignty over the canal. In an attempt to defuse the situation, Fleming ordered the removal of both the Panamanian and the U.S. flags from schools, post offices, police stations, and similar civilian locations. Instead of quelling the growing tensions about the flags, however, Fleming’s order enraged many U.S. inhabitants of the Canal Zone, also known as Zonians. U.S. students at Balboa High School responded by raising the U.S. flag. They clashed with authorities who lowered the flag and responded by re-raising the flag and placing guards around the flag pole.

This collection contains many documents describing what transpired after the students raised the U.S. flag at Balboa High School a second time. A group of up to two hundred Panamanian students marched to the school with a historic flag. The group notified the authorities of its intention to raise the flag beside the U.S. flag. As the protestors approached the flag pole, a scuffle arose between the two groups of students. Even today, there is a great deal of disagreement over the following events, but what is certain is that the scuffle quickly grew in scope and seriousness. Some protestors took to the streets of Panama City, while others scaled the fence separating the Canal Zone from the country of Panama. The first protestors were shot as they climbed this fence. The situation rapidly spiraled out of control and in the evening of January 9, 1964, the commander of the United States Southern Command was placed in charge of the Canal Zone and charged with restoring order.

The final result of the violence of January 9 was the death of four United States soldiers and twenty-two Panamanians. The documents in this collection contain details about the official U.S. interpretation of the events leading up to and including January 9. Days after the violence, the Republic of Panama broke diplomatic ties with the United States and demanded a renegotiation of the canal treaty before restarting relations. Not only does this collection contain the official positions of the U.S. government, but it also provides background information about the political situation in Panama. Panama had a scheduled presidential election in 1964 and the violence of January 9 provided an impetus that most candidates used to their political advantage.

Panama used the bloodshed on January 9 to springboard their demands for a new treaty. After breaking off diplomatic relations, the government of Panama refused to consider resuming relations until the United States agreed to begin working on a new treaty. In April of 1964, Panama and the United States reestablished diplomatic relations and the two countries soon began working to find an amicable solution to the treaty issue. The Panamanians demanded sovereignty over the Canal Zone, while the United States hoped to maintain some level of control. Many U.S. citizens were enraged by the prospect of losing such a strategic asset. Included in the collection are letters from private citizens that express their fear and anger that the United States may relinquish control of the canal. Most letters refer to the perceived Communist infiltration of Panama or the alleged moral weakness of Panamanians. The treaty negotiations repeatedly failed to satisfy both parties. Documents in this collection contrast the official position of the United States and the actual course of events. Additionally, newspaper articles and resolutions from the Panama National Assembly cast the negotiations in a different light.

Finding a solution that satisfied both parties proved to be difficult. While negotiations began in 1964, the final treaty was not signed until 1977 by President Jimmy Carter and Omar Torrijos, the Panamanian leader. Days after the treaty was signed, Torrijos admitted that his government had contingency plans for the military takeover of the canal if negotiations on the treaty failed. Two years after the Torrijos-Carter Treaties were signed the United States officially dissolved the Canal Zone. Twenty years later, on December 31, 1999, the United States completed the final provision of the treaties and transferred total control of the canal to the Panamanian government.

While the official U.S. government documents provide details about the tensions and events in Panama, this collection also contains letters from private U.S. citizens and congressmen that help to put the events in Panama and the U.S. reaction in perspective. These documents are complemented by newspaper articles, both from the United States and Panama, and by official Panamanian government documents. According to many citizens and government officials Panama was a country infiltrated by Communists that

could not be trusted to administer the Canal. Days after the riots, the U.S. embassy issued a statement blaming “Castro-Communist agitators” for the violence and disorder.

In addition to these topics, the Panama files contain information about a proposed sea-level canal that would eliminate the need for the locks used in the current canal. The United States surveyed different locations in Panama, Nicaragua, Costa Rica, and Colombia to find the appropriate location and proposed using nuclear explosions to excavate the canal, but later abandoned the project due to costs, logistics, and environmental impact. Other documents contain information about unrest generally caused by the left-leaning elements of Panamanian society. Work stoppages were a recurring issue for Panama, ranging from strikes at banana plantations and other agricultural sites to more serious general strikes that threatened to shut down Panama City. In addition to the agricultural and general strikes, there were labor issues with bus services. This collection also includes documents relating to general political events in Panama and Latin America, taxation issues faced by inhabitants of the Canal Zone, and foreign Communist influences.

Other collections of interest relating to the protests in Panama include *Crises in Panama and the Dominican Republic, National Security Files*; *John F. Kennedy National Security Files*; and *Lyndon B. Johnson National Security Files*. LexisNexis also offers *Confidential U.S. State Department Central Files, Panama Internal Affairs and Foreign Affairs, 1930–1949*; and *British Documents on Foreign Affairs, Reports and Papers from the Foreign Office Confidential Print, Series D: Latin America*.

SOURCE NOTE

LexisNexis has microfilmed the documents in this collection from the holdings of the National Archives, College Park, Maryland, Record Group 59: Records of the Department of State, Central Foreign Policy Files, Subject-Numeric Files, 1963–1966. The Subject-Numeric categories included in the publication are AID (Foreign Aid), CSM (Communism), DEF (Defense), and POL (Political Affairs and Relations).

EDITORIAL NOTE

The Subject-Numeric Files for February 1963 through July 1973 are arranged by subject-numeric categories, not by country. Therefore, some file folders will contain multiple subject categories. In addition, some folders will have more than one country represented by a single subject category. LexisNexis has microfilmed all available documents relating to the subject categories listed above for the State Department's country designation for Panama. Only exact duplicates have been excluded. In addition to the documents, LexisNexis has filmed file folders when possible and has microfilmed the documents as they are arranged at the National Archives. A small number of Document Withdrawal Sheets exist in the files and have been filmed. Withdrawal sheets itemize documents that have been withdrawn from the files by the National Archives staff for national security reasons. Withdrawal sheets note as much pertinent information as possible, such as the date of the document, the sender and recipient, and the subject of the withdrawn item.

STATE DEPARTMENT RECORDS CLASSIFICATION SYSTEM, FEBRUARY 1963–JULY 1973

Essential to the effective administration of the State Department and its overseas posts is the management of records. In keeping with the State Department's program to improve and modernize its administrative processes, the department developed a new comprehensive records classification system in February–March 1963 (used until July 1973).

This new uniform file system enabled users to file and find material rapidly—the usefulness of recorded information being largely dependent upon the logical arrangement of records. The new system applied to both official and working files.

The new system was based on several years of research and embodied many substantial contributions made by departmental and overseas personnel. An effort had been made to provide sufficient flexibility and subject matter coverage to meet the needs of offices and posts both large and small.

A. PURPOSE AND SCOPE

The new Records Classification System embodied a uniform official file system to be used throughout the department and its overseas posts. It was intended for use by operating offices as well as by departmental and post central files operations. The new system did not apply to certain types of case files, however, such as official personnel files, security investigative files, voucher files, and so forth. Offices continued to maintain chronological files where necessary or desirable.

B. ARRANGEMENT AND CONTENT

1. Subject File Outlines

The attached file outlines (which can be found immediately following this description of the classification system) compose the new file system. They were arranged within seven broad subject matter areas (known earlier as classes), with each area including specific subdivisions of related secondary and tertiary code symbols.

2. Special Instructions

a. International Organizations and Conferences

This system provided a special method for handling records accumulated in large quantities by offices that were primarily interested in a specific organization or conference rather than in the subject matter with which it dealt. Use of this special feature of the new file system afforded such offices a method for organizing this type of record material to meet their own reference needs within the framework of the new system. It proved of particular use to the Bureau of International Organization Affairs and to United States Missions to international organizations, such as the U.S. United Nations Delegation.

b. Commercial Officers

This instruction to the system was prepared in cooperation with the Department of Commerce for the special guidance of commercial officers in their use of the new file system. It provided for pre-coding of commercial-economic reports with the appropriate subject matter code symbols.

c. Peace Corps Representatives

This instruction to the system was prepared in cooperation with the Peace Corps for the guidance of its field representatives in records organization and maintenance. It prescribed the use of the appropriate administrative subject outlines for Peace Corps records administration.

d. U.S. Information Service (USIS)

Special subject designations were developed in cooperation with the U.S. Information Agency for use by those posts at which USIS files were maintained by the post's Central Records Unit. These designations were included in the Culture & Information subject outline.

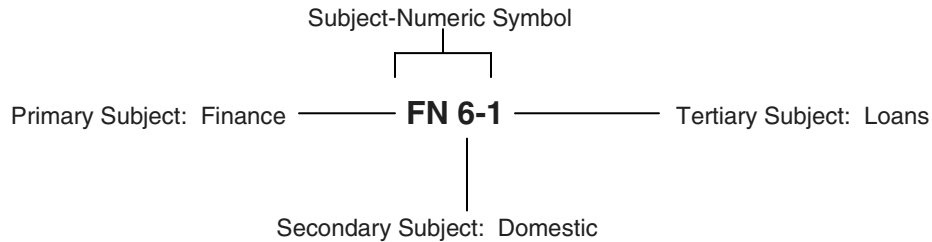
C. TYPE OF SYSTEM

1. Subject-Numeric System

The new uniform file system was of the subject-numeric type. It was selected because of the flexibility that it provided for expansion purposes and the simplicity of file designations for marking purposes. A mnemonic symbol was selected for each of the fifty-five primary subjects for which file outlines had been developed. These symbols ranged from one to four letters in length and had been chosen because of their meaning or obvious relationship to the subject matter for which they stood. In some cases the symbol was identical with an office symbol (e.g., PPT for Passports & Citizenship, AV for Aviation (Civil)). In other cases the key letters in the primary subject constituted the symbol (e.g., CON for Consular Affairs (General), REF for Refugees & Migration, AGR for Agriculture (General)).

While many small offices used the primary subjects alone, larger offices required further breakdowns of the primary subjects for more detailed subject matter coverage. Simple serial numbers were assigned to subject breakdowns at both the secondary and tertiary level. For example, a paper relating to the

subject of agricultural production in general was classified AGR 12; a paper dealing with technological advances in agricultural production was AGR 12-1. The most detailed subdivision contained no more than four digits, making for a relatively simple file designation. Sample Reel Index entries with Subject-Numeric Codes are included with this introductory matter.

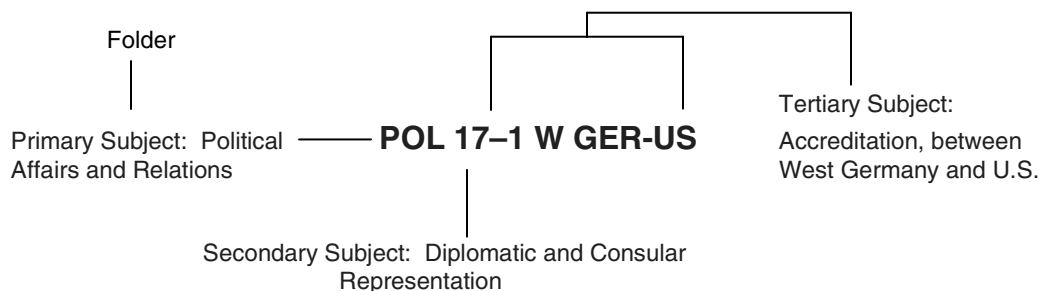


2. Use of Identical Numbers for Similar Subjects

As an additional aid, the same number was assigned to similar secondary and tertiary subjects appearing in different subject file outlines. In most outlines the first five secondary subjects were standard (e.g., General Policy, Plans, and Programs; General Reports and Statistics; Organizations and Conferences; Agreements and Treaties; and Laws and Regulations). This same principle was applied to other similar or related subjects (e.g., Communist Bloc activities in aid, trade, and educational and cultural fields were assigned a “6” number—AID 6, FT 6, EDU 6, respectively; production and consumption was assigned a “12” number in the various industry outlines—AGR 12, INCO 12, PET 12).

3. Expansion of Existing Subjects

While no attempt was made to provide breakdowns for subject matter beyond the tertiary level, there were cases in which an office might want or need to subdivide a secondary or tertiary subject alphabetically by name, geographic location, or other appropriate breakdown. For example, papers relating to visits by foreign dignitaries were subdivided by name (e.g., POL 7 Visits—Adenauer); papers relating to a trade fair by location (e.g., TP 8 Fairs—Moscow); or papers relating to a thermal power project by type (e.g., FSE 12 Electric Power—Thermal).



D. SPECIAL FEATURES

1. Flexibility

Flexibility was an important feature of the uniform file system. The new system embodied an unusual amount of flexibility by providing users with several methods of arranging material according to their specific requirements. Three important areas of choice are indicated below:

a. Subject vs. Geographic Arrangement

Within each subject file outline, where appropriate, alternative ways of arranging material by subject or area/country were possible. An office interested only in a specific subject without regard to country selected the method of arrangement described above. An office that was primarily interested in specific subject matter but with a secondary concern for a geographic area or country selected the method described in Instruction "C" (Type of System). A geographic bureau or other office primarily concerned with a specific country used the method of arranging first by country and there under by subject described in Instruction "B" (Arrangement and Content).

b. Treatment of International Organizations and Conferences

Most offices accumulated a varying amount of material on international organizations and conferences in which the U.S. government was represented or participated. The interests of each office and its responsibility for international organization and conference activities determined the amount of record material that it accumulated and the method by which it arranged material to meet user needs.

An office that had a limited interest in such organizations and conferences and accumulated a relatively small quantity of papers probably found the "3" (Organizations and Conferences) classification within the appropriate subject outline adequate. An office that had a major interest in and responsibility for an organization such as the North Atlantic Treaty Organization (NATO), the Organization for Economic Cooperation and Development (OECD), or the World Health Organization (WHO), however, adopted the method of arrangement described in Instruction "D" (Special Features). Under this arrangement a special subject file by title of organization was set up under the appropriate subject outline, using any of the secondary or tertiary breakdowns as necessary.

The Bureau of International Organization Affairs, special missions to international organizations, and other offices that accumulated a large volume of material on a specific organization or conference used the special instruction method of arrangement. This instruction contained a standard list of administrative subjects common to international organizations and conferences. It also provided a unique method of arranging substantive program material relating to the specific organization or conference by selecting appropriate subjects, permitting an organizational approach within the framework of a uniform subject system.

c. Treatment of Industries and Commodities

Because of the importance of the commercial-economic reporting program, special attention was given to the treatment of industries and commodities under the new file system. Specific subject outlines were developed for the most significant industries, such as Agriculture (General), Fuels & Energy, Petroleum, Telecommunications, and Transportation. With the exception of Agriculture (General), these industry outlines covered the related commodities and products as well.

To take care of the large number of other industries, commodities, products, and specific agricultural crops, an alphabetical guide was developed as an adjunct to the Industries & Commodities (General) outline. This list, referred to as INCO (specific), provided offices with a simple method of filing materials on specific commodities, regardless of whether they were in their natural or manufactured state.

Instructions preceding the alphabetical listing offered users a choice of methods of arrangement within the list. For example, one office may have preferred to group all minerals and metals together while another office may have found it preferable to file by the specific mineral or metal.

2. Detailed Instructions (Miscellaneous)

In addition to the instructions above, alternative methods of arrangement, detailed statements, or explanations of the coverage of specific secondary and tertiary breakdowns of the primary subject were provided on an ad hoc basis. Specific cross-references to related subject matter within the same or in other outlines were also indicated. Classifiers found these instructions useful in determining proper file designations, particularly in the case of subject matter that may not have been familiar to them.

3. Country Symbols

A list of standard country abbreviations, used for coding papers relating to specific countries, is contained in this guide.

SUBJECT FILE OUTLINES

(with Secondary File Designations)

Culture and Information

CUL	Cultural Activities (USIS)
EDU	Education and Culture
EDX	Educational and Cultural Exchange
INF	Information Activities (General)
MP	Motion Pictures (USIS)
PPV/PPB	Press, Publications and Visuals; Press and Publications (USIS)
RAD	Radio (USIS)
TV	Television (USIS)

Economic

AGR	Agriculture
AID	[Foreign] Aid
AV	Aviation (Civil)
E	Economic Affairs (General)
ECIN	Economic Integration
FN	Finance
FSE	Fuels and Energy
FT	Foreign Trade
INCO	Industries and Commodities (General)
INCO	Industries and Commodities (specific)
IT	Inland Transport
LAB	Labor and Manpower
OS	Ocean Shipping
PET	Petroleum
PO	Postal Affairs
STR	Strategic Trade Control
TEL	Telecommunications
TP	Trade Promotion and Assistance
TR	Transportation (General)

Political and Defense

CSM	Communism
DEF	Defense Affairs
INT	Intelligence
POL	Political Affairs and Relations

Science

AE	Atomic Energy
SCI	Science and Technology
SP	Space and Astronautics

Social

HLTH	Health and Medical Care
REF	Refugees and Migration
SOC	Social Conditions

The **Administrative subject outline** relates exclusively to the functioning of diplomatic posts and personnel.

The **Consular subject outline** relates exclusively to the functioning of consular offices and passport, visa, and protective services.

COUNTRY ABBREVIATIONS

A

ADEN	Aden Colony and Protectorate (Hadhramaut, Perim Island, Socotra Island)
AFG	Afghanistan
AFR	Africa
AFRE	East Africa
ALB	Albania
ALG	Algeria
AM SAMOA	American Samoa (Tutuila Island)
AMSTERDAM I	Amsterdam Island
ANDAMAN IS	Andaman Islands
ANDORRA	Andorra
ANG	Angola (Benguela, Cabinda, Landana, Portuguese West Africa)
ANT	Antarctica
ARAB	Arab countries
ARC	Arctic
ARG	Argentina
ARMENIA	Armenia
ASCENSION I	Ascension Island
ASIA	Asia
ATL O	Atlantic Ocean
AUS	Austria
AZORES	Azores

B

BAH IS	Bahama Islands (Great Inagua, Inagua, San Salvador) (see also BWI)
BAHREIN IS	Bahrein Islands
BALEARIC IS	Balearic Islands
BALI	Bali
BALKAN ST	Balkan States
BALTIC ST	Baltic States
BANGKA IS	Bangka Islands
BAS	Basutoland
BECH	Bechuanaland
BEL	Belgium

BENELUX	Benelux
BERMUDA	Bermuda
BHU	Bhutan
BIS ARCH	Bismarck Archipelago
BOL	Bolivia
BONIN IS	Bonin Islands
BRAZ	Brazil
BR BORNEO	British Borneo (North Borneo)
BR GU	British Guiana
BR HOND	British Honduras
BR S AFR	British South Africa
BRUNEI	Brunei
BUL	Bulgaria
BURMA	Burma
BURUNDI	Burundi
BWI	British West Indies (Abaco, Acklin, Andros, Anguilla, Antigua, Barbados, Barbuda, Caicos, Cat, Cayman, Crooked, Dominica, Eleuthera, Exuma, Grenada, Grenadines, Harbour, Leeward, Long, Mayaguana, Montserrat, Morant Cays, Nevis, New Providence, Pedro Cays, Perico, Ragged, Redona, Rum Cay, St. Christopher, St. Kitts, St. Lucia, St. Vincent, Sombrero, Turks, Watlings, Windward)
C	
CAM	Cameroon, Federal Republic of
CAMB	Cambodia
CAN	Canada (Alberta, British Columbia, Manitoba, New Brunswick, Nova Scotia, Ontario, Prince Edward Island, Quebec, Saskatchewan, Yukon, Newfoundland, Labrador)
CANARY IS	Canary Islands
CAPE VERDE IS	Cape Verde Islands (Boa Vista, Branco, Brava, Fogo, Luzia, Maio, Santo Antao)
CARIB	Caribbean Area
C AFR	Central African Republic
CEN AM	Central America
CEYLON	Ceylon
CHAD	Chad, Republic of
CHILE	Chile
CHINA	China
CHICOM	China (Communist)
CHINAT	China (Nationalist) (Formosa, Penghu, Pescadores Islands, Taiwan)
CHRIS I (INDIAN O)	Christmas Island (Indian Ocean) (Australia)
CHRIS I (PAC O)	Christmas Island (Pacific Ocean) (British)

COCOS (KEELING) IS
COL
COM BLOC
COMORO IS
CONGO

COSTA RICA
CRETE
CROZET
CUBA
CYP
CZ
CZECH

Cocos (Keeling) Islands
Colombia
Communist Bloc (Sino-Soviet Bloc)
Comoro Islands
Congo (Brazzaville) (formerly Middle Congo, now Republic of the Congo)
Costa Rica
Crete
Crozet Island
Cuba (Isle of Pines)
Cyprus
Canal Zone, U.S. (Panama Canal Zone)
Czechoslovakia

D

DAHOMY
DEN
DOM REP
DUBAI

Dahomey, Republic of
Denmark
Dominican Republic
Dubai (Trucial States)

E

E AFR
ECUADOR
E EUR
E GER
EL SAL
ENTENTE ST
EST
ETH
EUR

East Africa
Ecuador (Galapagos)
Eastern Europe (Iron Curtain countries)
East Germany (Russian Zone)
El Salvador (Salvador)
Entente States
Estonia
Ethiopia (Eritrea)
Europe

F

FAEROE IS
FALK IS
FAR EAST
FIJI
FIN
FR
FR GU
FR INDIA
FR POLY
FR SOM
FR W AFR

Faeroe Islands
Falkland Islands
Far East
Fiji Island
Finland (Aland Islands)
France
French Guiana (Cayenne)
French India
French Polynesia (Leeward, Marquesas, Society, Tahiti)
French Somaliland (Djibouti)
French West Africa

FR WI	French West Indies (Guadeloupe, Marie-Galente, Martinique, St. Barthelemy)
F WORLD	Free World

G

GABON	Gabon, Republic of
GAMBIA	Gambia
GER (POL)	Germany, Polish Administration
GER	Germany
GER B	Berlin
GER E	German Democratic Republic (East Germany)
GER W	Federal Republic of Germany (West Germany)
GHANA	Ghana
GIB	Gibraltar
GIL & ELLICE IS	Gilbert and Ellice Islands
GREECE	Greece
GREENLAND	Greenland
GUAM	Guam
GUAT	Guatemala
GUIN	Guinea, Republic of

H

HAI	Haiti
HOND	Honduras
HK	Hong Kong
HUNG	Hungary

I

ICE	Iceland
INDIA	India (Daman, Diu, Goa, Pondicherry)
INDOCH	Indochina
INDON	Indonesia (Borneo, Celebes, Java, Lombok, Molucca, Netherland Indies, Sumatra)
IRAN	Iran (Azerbaijan)
IRAQ	Iraq
IRE	Ireland (Irish Free State)
ISR	Israel
IT	Italy
IV CST	Ivory Coast, Republic of the
IWO JIMA	Iwo Jima (see Volcano Islands)

J

JAM	Jamaica
JAP	Japan
JOHNSTON I	Johnston Island
JORDAN	Jordan

K

KENYA	Kenya
KOR	Korea
KURIL IS	Kuril Island
KUW	Kuwait, State of

L

LACCADIVE IS	Laccadive Islands
LAOS	Laos
LAT AM	Latin America
LATVIA	Latvia
LEB	Lebanon
LIB	Liberia
LIBYA	Libya (Benghazi, Cyrenaica, Tripoli)
LIECH	Liechtenstein
LITH	Lithuania
LUX	Luxembourg

M

MACAO	Macao
MADEIRA	Madeira
MALAG	Malagasy Republic (Madagascar)
MALAYA	Malaya (Federated Malay States, Malacca, Perlis, Selangor, Pahang, Perak, Penang, Trengganu)
MALDIVE IS	Maldives Islands
MALI	Mali, Republic of
MALTA	Malta
MANCH	Manchuria
MARCUS IS	Marcus Islands
MAURITANIA	Mauritania, Islamic Republic of
MAURITIUS	Mauritius
MAYOTTE IS	Mayotte Islands
MEDIT	Mediterranean
MEX	Mexico
MID EAST	Middle East
MIDWAY IS	Midway Islands
MIQUELON IS	Miquelon Islands

MONACO
MONG
MOON
MOR
MOZ
MUSCAT & OMAN

Monaco
Mongolia
Moon
Morocco
Mozambique (Portuguese East Africa)
Muscat and Oman

N

N BORNEO
NEPAL
NETH
NETH ANT

North Borneo (British Borneo)

Nepal

Netherlands

Netherlands Antilles (Aruba, Bonaire, Curacao, Leeward,
Netherlands West Indies, St. Eustatius, Windward)

NEW CAL

New Caledonia (Chesterfield, Huon, Isle of Pines, Loyalty,
Wallis Archipelago)

NEW GUIN

New Guinea

NEW HEBR

New Hebrides

NIC

Nicaragua

NICABAR IS

Nicabar Islands

NIGER

Niger, Republic of

NIGERIA

Nigeria, Federation of

N IRE

Northern Ireland

N KOR

North Korea

NOR

Norway

NORFOLK I

Norfolk Island

NR EAST

Near East

N VIET

North Vietnam

NZ

New Zealand (Cook, Kermadec)

O

ORKNEY IS

Orkney Islands

OUTER SP

Outer Space

P

PAC IS

Pacific Islands

PAC O

Pacific Ocean

PAK

Pakistan

PAL

Palestine

PAN

Panama

PAPUA

Papua

PAR

Paraguay

PERU

Peru

PHIL

Philippines, Republic of

PITCAIRN I
POL
PORT
PORT GUIN
PORT INDIA
PR

Pitcairn Island
Poland
Portugal
Portuguese Guinea (Bijagoz, Bolama)
Portuguese India
Puerto Rico

Q

QATER [QATAR]

Qater [Qatar]

R

REDONDA IS
REUNION IS
RHOD & NYAS
RUM
RWANDA
RYU IS

Redonda Islands
Reunion Islands
Rhodesia and Nyasaland Federation
Rumania
Rwanda, Republic of
Ryukyu Islands (Okinawa)

S

SA
S AFR
SAHARA
SAN MARINO
SAO TOME & PRIN
SARAWAK
SAUD
SCAND
SCOT
SENEG
SEY
SHETLAND IS
SING
S LEONE
SOL IS
SOMALI
S KOR
S PAC
SP
SP GUIN
ST HELENA I
ST PIERRE IS
SUDAN
SUR

South America
South Africa, Republic of (Cape of Good Hope)
Sahara
San Marino
Sao Tome and Principe
Sarawak
Saudi Arabia
Scandinavia
Scotland
Senegal, Republic of
Seychelles
Shetland Islands
Singapore (Straits Settlements)
Sierra Leone
Solomon Islands (Bougainville)
Somali Republic
South Korea
South Pacific
Spain
Spanish Guinea (Annobon, Fernando Po, Rio Muni)
St. Helena Island (Gough)
St. Pierre Islands
Sudan
Surinam (Dutch Guiana, Netherlands Guiana)

S VIET	South Vietnam
SW AFR	South-West Africa
SWAZ	Swaziland
SWE	Sweden
SWITZ	Switzerland
SYR	Syrian Arab Republic

T

TANGAN	Tanganyika
THAI	Thailand (Siam)
THE CONGO	Congo (Leopoldville) (formerly Belgian Congo, now Democratic Republic of the Congo)
TIBET	Tibet
TIMOR	Timor
TOGO	Togo, Republic of
TONGA IS	Tonga Islands
TRIESTE	Trieste
TRIN & TOB	Trinidad and Tobago
TRISTAN I	Tristan de Cunha Island
TRUCIAL OMAN	Trucial Oman
TRUCIAL ST	Trucial States (Dubai, Abu Dhabi)
TT PAC	Trust Territory of the Pacific Islands (Caroline, Eniwetok, Mariana, Marshall, Palau)
TUN	Tunisia
TUR	Turkey

U

UAR	United Arab Republic
UGANDA	Uganda
UK	United Kingdom (England, Great Britain, Wales)
UR	Uruguay
US	United States of America
USSR	Union of Soviet Socialist Republics (Siberia, Azerbaijan, Ukraine)
U VOLTA	Upper Volta, Republic of

V

VAT	Vatican City
VEN	Venezuela
VIET	Vietnam
VIR IS (UK)	Virgin Islands (U.K.) (see also BWI)
VIR IS (US)	Virgin Islands (U.S.) (St. Croix, St. John, St. Thomas)
VOLCANO IS	Volcano Islands (Iwo Jima)

W

W AFR STATES

WAKE I

W EUR

W GER

W HEMIS

WI

W NEW GUIN

W SAHARA

W SAMOA

WORLD

West African States

Wake Island

Western Europe

West Germany

Western Hemisphere

West Indies

West New Guinea (Irian, Netherlands New Guinea)

Western Sahara

Western Samoa

The World

Y

YEMEN

YUGO

Yemen

Yugoslavia

Z

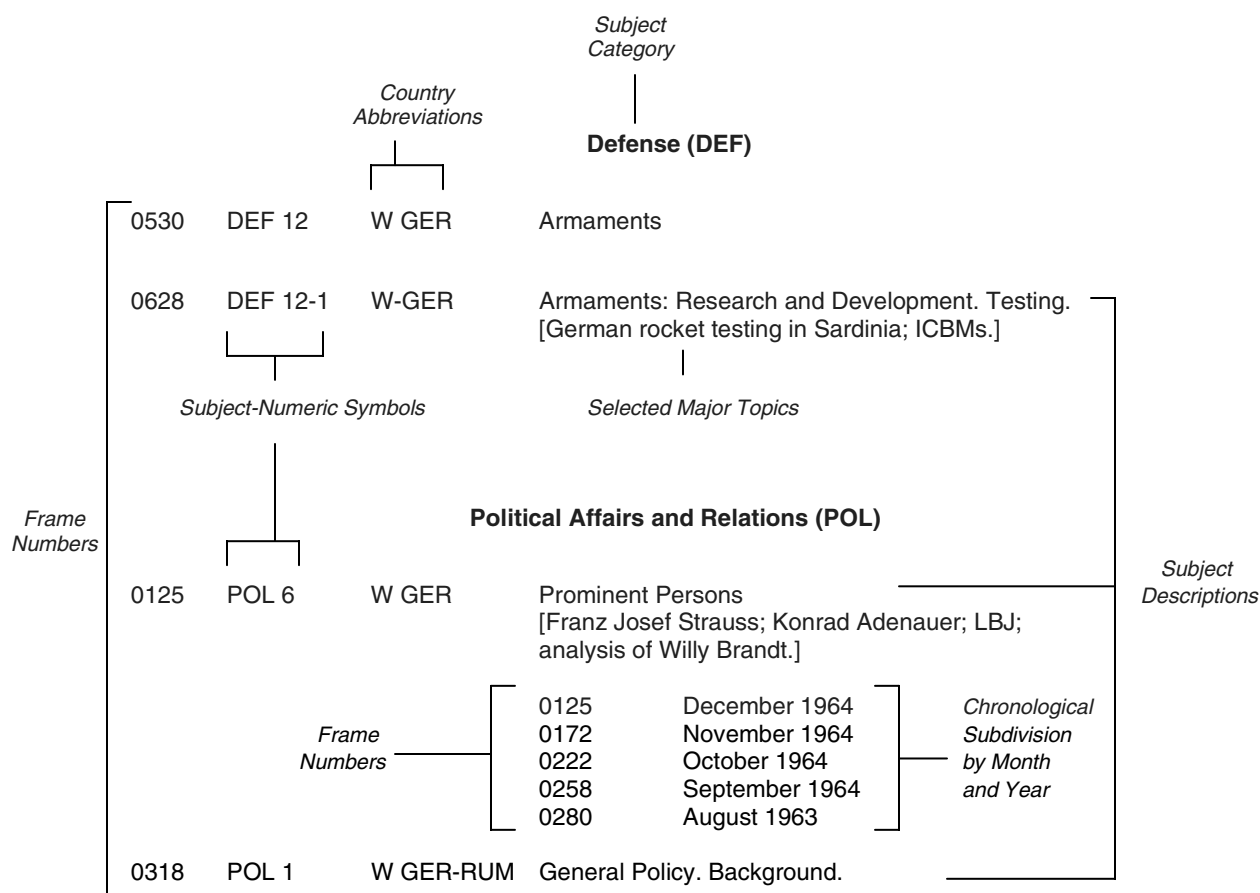
ZAN

Zanzibar

SAMPLE REEL INDEX ENTRIES

Entries in the Reel Index refer to specific documents within a Confidential U.S. State Department Central Files collection. The documents are arranged by the Subject File Outlines noted in the "State Department Records Classification System, February 1963–July 1973," contained in this guide. In order to improve access to some subject categories, LexisNexis has included selected "major topics" (enclosed in brackets) on the line below the subject description. In addition, for categories that are over one hundred pages, LexisNexis has subdivided these groups by month and year.

The four-digit number on the far left represents the frame number at which a particular Subject-Numeric Classification begins. This is followed the Subject-Numeric symbol, a country code, and an explanation of the Subject-Numeric Classification. The samples below provide a description of the arrangement of the information in a representative State Department Central Files guide.



REEL INDEX

Entries in this index refer to specific documents within *Confidential U.S. State Department Central Files, Panama, February 1963–1966, Part 1: Political, Governmental, and National Defense Affairs*. These documents are arranged by the Subject File Outlines noted in the “State Department Records Classification System, February 1963–July 1973,” on page xi. (See the Sample Subject File and Reel Index entries highlighted on page xxix for a description of the arrangement of the information in this guide.) For some subjects, the guide writer has included additional topics (enclosed in brackets) following the subject description. In addition, for those subjects numbering more than one hundred pages, the guide writer has subdivided these groupings chronologically by month and year.

LexisNexis has filmed these documents as they are filed at the National Archives. In some instances, there are documents that appear to have been misclassified by the Department of State. LexisNexis has retained the original subject-numeric symbol and, within brackets, enclosed a different subject-numeric symbol and its accompanying subject citation. In addition, misfiled documents have also been included in brackets.

Many reel index entries include country abbreviations. A Country Abbreviations list can be found on page xix of this guide.

The four-digit number on the far left represents the frame number at which a particular subject-numeric classification begins.

Reel 1

Frame No.

Economic Assistance (AID)

0001	AID 14-7 PAN	Peace Corps
0032	AID 14 PAN	Peace Corps [Taxation of Peace Corps property; diplomatic status of Peace Corps.]
0060	AID 9 PAN	Loans
0102	AID 8 PAN	Grants. Technical Assistance.
0117	AID 7-1 PAN	Program Operation: Program Evaluation
0119	AID PAN	Aid [Inter-American Highway.]

Communism (CSM)

- 0212 CSM 9-6 PAN Communist Activities: Infiltration. Subversion.
- 0214 CSM 13-4 PAN Anti-Communist Activities: Control. Repression.
[Travel control.]

Defense Affairs (DEF)

- 0216 DEF 6 PAN Armed Forces
- 0219 DEF 19-3 Military Assistance: Equipment and Supplies
[Military assistance contract cancellation.]
- 0221 DEF 15 PAN Bases. Installations.
[Military base return to Panama.]
- 0231 DEF 19 PAN Military Assistance
- 0236 DEF 7 PAN-US Visits. Missions.
- 0239 DEF 15-9 PAN-US Bases. Installations: Infrastructure
[Death of children by explosion of abandoned ordnance.]
- 0241 DEF 19 PAN-US Military Assistance
- 0244 DEF 19-3 PAN-US Military Assistance: Equipment and Supplies

Political Affairs and Relations

- 0247 POL PAN Political Affairs and Relations
- 0251 POL 1 PAN General Policy. Background.
[Jose D. Bazan.]
- 0257 POL 2 PAN General Reports and Statistics
[Internal political parties; Canal Zone bus strike; murder of Rodolfo Aguilar; candidates for 1964 presidential election; reaction to JFK assassination; reaction to Oswald murder; Panama City Council affirmation of sovereignty over Canal Zone; Dominican and Honduran coups; Panama support of John F. Kennedy integration policies; *Doyle* ruling by Canal Zone Federal District Court; public opinion of Congressman Daniel Flood.]
- 0258 December 1963
- 0288 November 1963
- 0336 October 1963
- 0365 September 1963

Frame No.

		0377 August 1963
		0384 July 1963
0400	POL 2-2 PAN	General Reports and Statistics: Political Summaries [Taxation of Panamanian zone workers; airline workers strike.]
0437	POL 2-1 PAN	General Reports and Statistics: Joint Weekas
0444	POL 2-2 PAN	General Reports and Statistics: Political Summaries [Confiscation of Communist propaganda; death of children by explosion of abandoned ordnance; <i>Doyle v. Fleming</i> ; right of Free Passage through canal; U. S. counterinsurgency troops in Canal Zone; hospital strike.]
		0444 August 1963
		0450 July 1963
		0457 June 1963
		0467 May 1963
		0495 April 1963
		0519 March 1963
		0549 February 1963
0570	POL 2-3 PAN	General Reports and Statistics: Politico-Economic Reports [Retail strike.]
0582	POL 6-1 PAN	Prominent Persons: Biographic Data
0586	POL 7 PAN	Visits. Meetings.
0591	POL 12 PAN	Political Parties [List of political parties, histories, and candidates.]
0641	POL 13 PAN	Non-Party Blocs
0642	POL 13-1 PAN	Non-Party Blocs: Labor
0645	POL 13-2 PAN	Non-Party Blocs: Students. Youth Groups.
0648	POL 13-3 PAN	Non-Party Blocs: Ethnic and National Minorities
0649	POL 14 PAN	Elections
0656	POL 15 PAN	Government
0658	POL 15-1 PAN	Government: Head of State. Executive Branch.
0659	POL 15 PAN	Government
0686	POL 15-1 PAN	Government: Head of State. Executive Branch.

Frame No.

0697	POL 15-2 PAN	Government: Legislature
0700	POL 15-6 PAN	Government: National Symbols. Anthem. [Turner Treaty case; <i>Doyle v. Fleming</i> .]
0704	POL 18 PAN	Provincial, Municipal, and State Government
0705	POL 18-1 PAN	Provincial, Municipal, and State Government: Elections
0707	POL 23 PAN	Internal Security. Counterinsurgency. [U. S. training assistance to Guardia Nacional.]
0712	POL 23-9 PAN	Internal Security. Counterinsurgency: Rebellion. Coups.
0715	POL 24 PAN	Subversion. Espionage. Sabotage.
0717	POL 25 PAN	Demonstrations. Protests. Riots.
0720	POL 26 PAN	Rebellion. Coups. Insurgency.
0727	POL 33-3 PAN-US	Waters. Boundaries: International Canals
0729	POL PAN-US	Political Affairs and Relations [Return of Canal Zone land to Panamanian sovereignty; Turner Treaty case; <i>Doyle v. Fleming</i> ; sovereignty complaints by Panama; Joseph S. Farland resignation as ambassador to Panama; nuclear excavation of sea level canal.]
		0730 December 1963
		0735 October 1963
		0758 September 1963
		0822 August 1963
		0859 July 1963
0891	POL PAN-US	Political Affairs and Relations [Sea level canal proposals.]
		0892 March 1963
		0898 February 1963
		[0906 July 1963]
0911	POL 33-3 PAN	Waters. Boundaries: International Canals
0912	POL PAN-US	Political Affairs and Relations

Reel 2

Political Affairs and Relations (POL) cont.

0001	POL PAN-US cont.	Political Affairs and Relations [Canal treaty negotiations; Panamanian postage stamp conflict; collection of Panama income tax in Canal Zone.]
		0003 May 1963
		0038 April 1963
		0057 March 1963
		0081 February 1963
0130	AID PAN	Aid [Aid to the Guardia Nacional.]
0176	AID 1 PAN	General Policy. Plans. Coordination.
0183	AID 8 PAN	Grants. Technical Assistance. [Rural development programs.]
0241	AID 8-5 PAN	Grants. Technical Assistance.
0258	AID 8-6 PAN	Grants. Technical Assistance.
0260	AID 8-7 PAN	Grants. Technical Assistance. [Aid to the Guardia Nacional.]
0303	AID 8-8 PAN	Grants. Technical Assistance.
0313	AID 8-9 PAN	Grants. Technical Assistance.
0320	AID 9 PAN	Loans [Emergency loans for sea wall repair.]
		0321 December 1966
		0322 October 1966
		0325 September 1966
		0327 June 1966
		0335 August 1965
		0339 July 1965
		0344 June 1965
		[0345 December 1965]
		[0349 May 1965]
		0351 June 1965
		[0354 July 1965]
		0355 June 1965
		0372 May 1965
		0379 April 1965
		0385 March 1965

Frame No.

	0390	October 1964
	0394	September 1964
	0396	August 1964
	0419	July 1964
	0420	June 1964
	0429	May 1964
	0432	January 1964
0438	AID 12 PAN	Non-Agricultural Excess Property
0440	AID 14 PAN	Peace Corps [Panama request for volunteers.]
0455	AID 14-1 PAN	Peace Corps: Peace Corps Volunteers
0457	AID 14-6 PAN	Peace Corps
0463	AID 15-4 PAN	PL 480. Food for Peace Program: Agreements
0465	AID 15-6 PAN	PL 480. Food for Peace Program: Surplus Commodities
0468	AID 15-8 PAN	PL 480. Food for Peace Program: Commodity Sales for Foreign Currency (Title I)
0473	AID 15-10 PAN	PL 480. Food for Peace Program: Barter. Charity Uses. Voluntary Agencies. (Title III)
0511	AID 15-11 PAN	PL 480. Food for Peace Program: Dollar Credit Sales (Title IV)
0520	POL 2 PAN	General Reports and Statistics [Bomb attacks on U.S. and Panama interests; textbook controversy; 1964 presidential election.]
0587	POL PAN	Political Affairs and Relations
0599	POL 1-2 PAN	General Policy. Background.
0600	POL 1 PAN	General Policy. Background.
0642	POL 1-2 PAN	General Policy. Background.
0650	POL 2 PAN	General Reports and Statistics [Banana workers strike; Narciso Garay resignation from University of Panama; Canal Zone bus strike.]
	0651	April 1964
	0668	March 1964
	0697	February 1964
	0708	January 1964

Frame No.

0725	POL 2 PAN	General Reports and Statistics [Communist influence at Chiriqui banana plantation; disqualification from election of political parties.]
0726	September 1964	
0748	August 1964	
0791	July 1964	
0825	POL 2 PAN	General Reports and Statistics [Sugar plantation strike; Panama City general strike; arrest of farmers in Canal Zone; Communist leaders arrest; January 1964 riot in Canal Zone.]
0826	April 1965	
0851	March 1965	
0873	February 1965	
0896	January 1965	
0914	POL 2 PAN	General Reports and Statistics
0915	July 1965	
0943	June 1965	
0968	May 1965	

Reel 3

Political Affairs and Relations (POL) cont.

0001	POL 2 PAN	General Reports and Statistics [Communist agitation against canal treaty negotiations; Typographical Union strike; sea level canal studies.]
0002	October 1965	
0037	September 1965	
0059	August 1965	
0077	POL 2 PAN	General Reports and Statistics [Internal political parties; canal treaty negotiations; student riots, June 6, 1966; Inter-American highway; teachers strike.]
0078	August 1966	
0091	July 1966	
0106	June 1966	
0122	May 1966	
0137	April 1966	
0143	March 1966	
0145	February 1966	
0162	January 1966	

Frame No.

0182	POL 2 PAN	General Reports and Statistics [Canal treaty negotiations; commemoration of January 9 riots; nuclear excavation of sea level canal.]
0183	December 1964	
0207	November 1964	
0233	October 1964	
0271	September 1964	
0277	POL 2 PAN	General Reports and Statistics [Canal treaty negotiations; Panama City general strike; School of the Americas.]
0278	December 1965	
0312	November 1965	
0345	POL 2 PAN	General Reports and Statistics [Sea level canal; canal treaty negotiations; January 9 martyrs pensions.]
0346	December 1966	
0370	November 1966	
0388	October 1966	
0404	September 1966	
0416	August 1966	
0427	POL 2-1 PAN	General Reports and Statistics: Joint Weekas [Canal treaty negotiations; France nuclear weapons test; arrest of farmers in Canal Zone.]
0486	POL 2-3 PAN	General Reports and Statistics: Politico-Economic Reports
0514	POL 5 PAN	Laws
0519	POL 6 PAN	Prominent Persons
0549	POL 6-3 PAN	Prominent Persons: Awards and Gifts
0550	POL 6-2 PAN	Prominent Persons: Congratulations and Condolences
0555	POL 6-3 PAN	Prominent Persons: Awards and Gifts
0559	POL 7 PAN	Visits. Meetings.
0637	POL 14 PAN	Elections [1964 presidential elections; alleged voter fraud.]
0730	POL 7 PAN	Visits. Meetings. [Fernando Eleeta visit to U.S.; sea level canal.]

Frame No.

0817	POL 12 PAN	Political Parties [Violence in Colon.]
		[0818 January 1964]
		0819 September 1966
		0826 July 1966
		0832 June 1966
		0842 May 1966
		0845 April 1966
		0854 March 1966
		0860 February 1966
		0861 January 1966
		0871 December 1965
		0876 October 1965
		0878 September 1965
		0882 August 1965
		0884 July 1965
		0907 March 1965
		0919 May 1964
		0922 February 1964
0938	POL 13-3 PAN	Non-Party Blocs: Ethnic and National Minorities
0939	POL 12-1 PAN	Political Parties [Canal treaty negotiations.]
0946	POL 33-3 PAN	Waters. Boundaries: International Canals [Canal treaty negotiations.]
0948	POL 12-6 PAN	Political Parties
0950	POL 13-2 PAN	Non-Party Blocs: Students. Youth Groups. [Secondary students protest in Canal Zone and at UN Presidential Palace; Colon Independence Day.]
0983	POL 13-3 PAN	Non-Party Blocs: Ethnic and National Minorities

Reel 4

Political Affairs and Relations (POL) cont.

0001	POL 15 PAN	Government
0068	POL 15-1 PAN	Government: Head of State. Executive Branch.
0149	POL 15-1 PAN	Government: Head of State. Executive Branch. [Administrative reform programs; canal treaty negotiations.]

Frame No.

0234	POL 15-1 PAN	Government: Head of State. Executive Branch. [Government minister appointments.]
0266	POL 15-2 PAN	Government: Legislature [U.S. aid to Guardia Nacional; legislature names list.]
0315	POL 15-4 PAN	Government: Administration of Government
0318	POL 15-5 PAN	Government: Constitution
0320	POL 15-6 PAN	Government: National Symbols. Anthem. [U.S. and Panama flag display rules; Douglas MacArthur death.]
0416	POL 17-2 PAN	Diplomatic and Consular Representation: Immunities. Privileges.
0417	POL 17 PAN	Diplomatic and Consular Representation
0420	POL 17-1 PAN	Diplomatic and Consular Representation: Acceptability and Accreditation [Jorge E. Illueca resignation as ambassador to U.S.]
0421	POL 17-2 PAN	Diplomatic and Consular Representation: Immunities. Privileges.
0423	POL 22 PAN	Incidents. Disputes.
0424	POL 17-4 PAN	Diplomatic and Consular Representation: Ceremonial and Social Affairs [Colon Independence Day.]
0449	POL 18 PAN	Provincial, Municipal, and State Government
0462	POL 23 PAN	Internal Security. Counterinsurgency.
0475	POL 23-1 PAN	Internal Security. Counterinsurgency: Plans. Programs. [University of Panama aid request.]
0478	POL 23-3 PAN	Internal Security. Counterinsurgency: Forces. Organizations. [November 1965 general strike.]
0491	POL 23-6 PAN	Internal Security. Counterinsurgency: Agents
0492	POL 23-5 PAN	Internal Security. Counterinsurgency: Laws. Regulations.
0498	POL 23-7 PAN	Internal Security. Counterinsurgency: Subversion. Espionage. Sabotage. [Subversive activities in Chiriqui.]

Frame No.

0510	POL 23-8 PAN	Internal Security. Counterinsurgency: Demonstrations. Riots. [Fruit farmer strike; Communist influences on January 1964 protestors.]
0565	POL 23-8 PAN	Internal Security. Counterinsurgency: Demonstrations. Riots. [June 1966 student riots in Colon.]
0637	POL 23-9 PAN	Internal Security. Counterinsurgency: Rebellion. Coups. [Alleged coup against President Marco Robles.]
0650	POL 23-10 PAN	Internal Security. Counterinsurgency: Travel Control
0654	POL 29 PAN	Arrests. Detention.
0659	POL 32-2 PAN	Territory. Boundaries: Territory and Boundary Delimitation. Mapping.
0666	POL 33-4 PAN	Waters. Boundaries: Territorial Waters [Extension of Panama's international waters.]
0672	POL 33-3 PAN	Waters. Boundaries: International Canals [Canal treaty negotiations; sea level canal.]
0673		February 1966
0714		January 1966
0725		December 1965
0742		November 1965
[0744		December 1965]
0747		November 1965
0751		October 1965
0771		September 1965
0775	POL 33-3 PAN	Waters. Boundaries: International Canals [Canal treaty negotiations; sea level canal.]
0776		December 1966
0796		November 1966
0805		October 1966
0813		August 1966
0817		June 1966
0821		May 1966
[0825		April 1966]
[0833		January 1966]
0839		May 1966
0848		April 1966
0866		March 1966
0880		February 1966
0881		January 1966

[0886 March 1966]
[0888 February 1966]

0890 POL 33-3 PAN

Waters. Boundaries: International Canals
[Canal treaty negotiations; sea level canal.]

0891 September 1965
0898 August 1965
0915 July 1965
0918 May 1965
0920 April 1965
0931 March 1965
0950 February 1965
0963 January 1965
0987 December 1964
0988 September 1964
[0992 July 1964]
1004 September 1964
1008 August 1964

Reel 5

Political Affairs and Relations (POL) cont.

0001	POL PAN	Political Affairs and Relations
0002	POL 17 PAN-UK	Diplomatic and Consular Representation
0003	POL 23-7 PAN-UAR	Internal Security. Counterinsurgency: Subversion. Espionage. Sabotage. [United Arab Republic Communist propaganda.]
0009	POL 17 PAN-UAR	Diplomatic and Consular Representation
0013	POL 17 PAN-TUR	Diplomatic and Consular Representation
0016	POL 17 PAN-SP	Diplomatic and Consular Representation [Canal treaty negotiations.]
0022	POL PAN-SP	Political Affairs and Relations
0025	POL 17-1 PAN-PR	Diplomatic and Consular Representation: Acceptability and Accreditation
0028	POL 17 PAN-PR	Diplomatic and Consular Representation
0035	POL 33-6 PAN-PERU	Waters. Boundaries: High Seas
0042	POL 17 PAN-NOR	Diplomatic and Consular Representation

Frame No.

0043	POL 17 PAN-IT	Diplomatic and Consular Representation
0057	POL 17 PAN-HK	Diplomatic and Consular Representation
0058	POL 17 PAN-HAI	Diplomatic and Consular Representation
0062	POL 17 PAN-FR	Diplomatic and Consular Representation
0064	POL 17 PAN-DOM REP	Diplomatic and Consular Representation
0066	POL PAN-CHICOM	Political Affairs and Relations
0068	POL 17 PAN-BOL	Diplomatic and Consular Representation
0069	POL 23-9 PAN-ARG	Internal Security. Counterinsurgency: Rebellion. Coups.
0070	POL 17 PAN-ARG	Diplomatic and Consular Representation
0071	POL PAN-US	Political Affairs and Relations [January 1964 riot in Canal Zone.]
	0072	January 1964
0203	POL PAN-US	Political Affairs and Relations [January 1964 riot in Canal Zone.]
	0204	January 1964
0343	POL PAN-US	Political Affairs and Relations [January 1964 riot in Canal Zone; canal treaty negotiations.]
	0344	January 1964
0472	POL PAN-US	Political Affairs and Relations [January 1964 riot in Canal Zone; canal treaty negotiations.]
	0473	January 1964
0587	POL PAN-US	Political Affairs and Relations [January 1964 riot in Canal Zone; canal treaty negotiations.]
	0588	January 1964
0709	POL PAN-US	Political Affairs and Relations [January 1964 riot in Canal Zone; sea level canal.]
	0710	January 1964

Frame No.

0863 POL PAN-US Political Affairs and Relations
[January 1964 riot in Canal Zone; canal treaty negotiations.]

0864 January 1964

Reel 6

Political Affairs and Relations (POL) cont.

0001 POL PAN-US Political Affairs and Relations
[January 1964 riot in Canal Zone.]

0002 January 1966

0012 January 1964

0091 POL PAN-US Political Affairs and Relations
[Canal treaty negotiations; January 1964 riot in Canal Zone.]

0092 February 1964

0113 January 1964

0210 POL PAN-US Political Affairs and Relations
[January 1964 riot in Canal Zone; canal treaty negotiations; Inter-American Peace Committee (IAPC).]

0211 February 1964

0340 POL PAN-US Political Affairs and Relations
[January 1964 riot in Canal Zone; Inter-American Peace Committee (IAPC).]

0341 February 1964

[0398 January 1964]

0410 February 1964

0440 January 1964

0475 POL PAN-US Political Affairs and Relations
[Canal treaty negotiations; flying of U.S. flag at consulate; January 1964 riot in Canal Zone.]

0476 February 1964

Frame No.

0584	POL PAN-US	Political Affairs and Relations [Canal treaty negotiations; January 1964 riot in Canal Zone; U.S. public opinion on canal treaty.]
0585	February 1964	
[0638	January 1964]	
0641	February 1964	
0671	POL PAN-US	Political Affairs and Relations [Canal treaty negotiations; economic impact of U.S. control of Canal; January 1964 riot in Canal Zone.]
0672	March 1964	
[0713	February 1964]	
0718	March 1964	
[0740	February 1964]	
0749	March 1964	
0761	POL PAN-US	Political Affairs and Relations [January 1964 riot in Canal Zone.]
0762	March 1964	
0812	POL PAN-US	Political Affairs and Relations [January 1964 riot in Canal Zone; sea level canal.]
0813	March 1964	
0913	POL PAN-US	Political Affairs and Relations [Canal treaty negotiations; resumption of Panama-U.S. relations; sea level canal.]
0914	April 1964	
[0921	February 1964]	
0931	April 1964	

Reel 7

Political Affairs and Relations (POL) cont.

0001	POL PAN-US	Political Affairs and Relations [January 1964 riot in Canal Zone; canal treaty negotiations.]
0002	March 1964	
[0040	December 1959]	
0053	March 1964	

Frame No.

0096	POL PAN-US	Political Affairs and Relations [January 1964 riot in Canal Zone; sea level canal; canal treaty negotiations.]
0097	May 1964	
0099	April 1964	
[0128	March 1964]	
0129	April 1964	
[0157	October 1964]	
[0163	March 1964]	
0164	April 1964	
0182	POL PAN-US	Political Affairs and Relations [Panama civics textbook controversy; January 1964 riot in Canal Zone; sea level canal; canal treaty negotiations.]
0183	June 1964	
0218	May 1964	
[0227	April 1964]	
0230	May 1964	
0263	POL PAN-US	Political Affairs and Relations [January 1964 riot in Canal Zone; sea level canal; canal treaty negotiations; minimum wage of Canal Zone employees.]
0264	September 1964	
0266	August 1964	
[0278	July 1964]	
0283	August 1964	
0313	July 1964	
0356	POL PAN-US	Political Affairs and Relations [January 1964 riot in Canal Zone; canal treaty negotiations; sea level canal.]
0357	July 1965	
0364	June 1965	
0371	April 1965	
0374	April 1964	
0376	March 1964	
0418	February 1964	
0423	January 1964	
0450	POL PAN-US	Political Affairs and Relations [January 1964 riot in Canal Zone memorials.]
0450	January 1965	

Frame No.

0459	POL PAN-US	Political Affairs and Relations [Canal treaty negotiations; civil aviation in Canal Zone; Panama and U.S. flag display.]
		[0460 June 1966] [0466 July 1966] [0464 April 1966] 0468 August 1966 [0469 July 1966] 0471 August 1966 [0474 June 1966] 0478 August 1966 0479 July 1966 [0481 August 1966] [0483 September 1966] [0494 October 1966] [0495 November 1966] [0498 December 1966] [0503 November 1966]
0504	POL PAN-US	Political Affairs and Relations
		0504 December 1966
0531	POL PAN-US	Political Affairs and Relations [Canal treaty negotiations; aid to Guardia Nacional; sea level canal.]
		0532 June 1966 0534 May 1966 0539 April 1966 0551 March 1966 0557 January 1966 0561 December 1965 0562 November 1965 0568 October 1965 0571 September 1965 0634 August 1965
0635	POL 1 PAN-US	General Policy. Background. [Panama Review Committee; economic impact of January 1964 riot in Canal Zone; Panama civics textbook controversy.]
		0636 June 1964 [0675 May 1964] 0676 June 1964 0685 May 1964 0705 April 1964 0707 March 1964

Frame No.

	0708	February 1964	
	0713	January 1964	
0718	POL 1 PAN-US	General Policy. Background. [Panama Review Committee; Panama income tax withholding; Panama civics textbook controversy.]	
	0719	September 1964	
	0734	August 1964	
	0778	July 1964	
0813	POL PAN-US	Political Affairs and Relations [Canal treaty negotiations; sea level canal.]	
	0814	December 1964	
	0868	November 1964	
	0900	October 1964	
	0916	September 1964	
0926	POL 1 PAN-US	General Policy. Background. [Panama Review Committee; Panama debt to Panama Canal Company; Panama and U.S. flag display.]	

Reel 8

Political Affairs and Relations (POL) cont.

0001	POL 1 PAN-US	General Policy. Background. [Panama Review Committee; Panama debt to Panama Canal Company and Canal Zone government; sea level canal; Panama and U.S. flag display.]	
	0002	March 1965	
	0014	February 1965	
	0038	January 1965	
	0069	December 1964	
0072	POL 1 PAN-US	General Policy. Background. [Panama Review Committee; aid to Guardia Nacional; canal treaty negotiations.]	
	0073	June 1965	
	0096	May 1965	
	0115	April 1965	
	0135	March 1965	
	0142	February 1965	

Frame No.

0144	POL 1 PAN-US	General Policy. Background. [Panama Review Committee; aid to Guardia Nacional; air travel tax; income tax withholding.]
0145	December 1965	
0164	November 1965	
0168	October 1965	
0184	September 1965	
0193	August 1965	
0219	July 1965	
0231	June 1965	
0234	POL 1 PAN-US	General Policy. Background. [Panama Review Committee; sea level canal; air travel tax; minimum wage law; canal treaty negotiations.]
0235	April 1966	
0253	March 1966	
0278	February 1966	
[0289	January 1966[
0291	February 1966	
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This edition of the U.S. State Department Central Files for Panama, 1963–1967, consists generally of cables and letters sent and received by U.S. diplomats and embassy personnel; reports on meetings between U.S. and foreign leaders; clippings and translations from journals and newspapers; transcripts of speeches; and reports on political, military, and economic affairs.

Historically, the relationship between Panama and the United States was a tense balance of cooperation and pragmatism. The United States was the first country to recognize Panamanian independence from Colombia in 1903. U.S. interest in the small country, however, was limited to the construction of a transcontinental canal to support trade. A treaty granted the United States the right to “possess and exercise” the land around this canal “as if it were the sovereign of the territory.” Panamanians would later object to this treaty on the grounds that no Panamanian signed the document.

The Canal Zone, the U.S. name for the land surrounding the canal, remained a tense, but not volatile, subject for almost sixty years. Then, in 1963, President John F. Kennedy agreed to allow the flying of the Panamanian flag at all non-military installations in the Canal Zone. The governor of the Canal Zone, Robert J. Fleming, objected to this situation and issued a decree that limited the impact of this decision. Fleming feared that displaying the Panamanian flag would diminish U.S. sovereignty over the canal. In an attempt to defuse the situation, Fleming ordered the removal of both the Panamanian and the U.S. flags from schools, post offices, police stations, and similar civilian locations. Instead of quelling the growing tensions about the flags, however, Fleming’s order enraged many U.S. inhabitants of the Canal Zone, also known as Zonians. U.S. students at Balboa High School responded by raising the U.S. flag. They clashed with authorities who lowered the flag and responded by re-raising the flag and placing guards around the flag pole.

This collection contains many documents describing what transpired after the students raised the U.S. flag at Balboa High School a second time. A group of up to two hundred Panamanian students marched to the school with a historic flag. As the Panamanian protestors approached the flag pole, a scuffle arose between the two groups of students. Even today, there is a great deal of disagreement over the ensuing events, but what is certain is that the scuffle quickly grew in scope and seriousness—ultimately leaving four U.S. soldiers and twenty-two Panamanians dead.